



JUAN FERNANDEZ-BARQUIN
CLERK OF THE COURT AND COMPTROLLER
OF MIAMI-DADE COUNTY

Audit Management



Final Audit Report:
DAVID Quarterly Quality Control Review
January 1, 2025 – March 31, 2025

July 28, 2025



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July 28, 2025

The Honorable Juan Fernandez-Barquin
Clerk of the Court and Comptroller, Miami-Dade County

We performed a quarterly quality control review of certain user activity of the *Driver and Vehicle Information Database (DAVID)* system for the period for the period January 1, 2025 to March 31, 2025, in accordance with the Fiscal Year (FY) 2025 *Clerk of the Court and Comptroller of Miami-Dade County – Audit Management Division Annual Audit Plan* and Administrative Order No. AO-2014-01, which governs internal audit functions.

A summary of the results is presented in this Final Audit Report.

We appreciate the courtesies and assistance extended to the auditors during the course of this review. Please contact me should you have any questions or require additional information.

Sincerely,

Luis Soler
Court Audit Operations Manager
Audit Management Division

cc: Barbara Rodriguez, Chief of Staff
Michael Amador, Senior Deputy Clerk
Sandra M. Bazile, Senior Deputy Clerk
Barbara Galvez, Chief Administrative Officer
Miguel Mukodsi, Chief Information Officer
Amy Garcia, Director, Traffic and Misdemeanor Court Department
Deborah Gillett, Director, Criminal Court Department
Dorian Mathis, Director, Juvenile Court Department



cc: Emilio Vega-Camejo, Director, District Courts Operations Department
Liza Saboya-Fernandez, Director, Strategic Management and Budget Department
Jacqueline Williams, Clerk's Finance Director, Clerk Finance Department
Santiago Alfonso, PVB Operations and IT Manager, Parking Operations Department
Catherine Benway, Deputy Chief Information Officer, Technical Services Department
Paul Collado, Assistant Director, District Courts Operations Department
Raul Diaz, Deputy Chief Information Officer, Technical Services Department
Milagros Irene, Clerk's Assistant Finance Director, Clerk Finance Department
Sabrina Perez, Assistant Director, Criminal Court Department
Yvette Rodriguez, Assistant Director, Juvenile Court Department



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EXECUTIVE SUMMARY

Audit Management performed a quarterly quality control review pursuant to the *Memorandum of Understanding for Governmental Entity Access to Driver and Vehicle Information Database (DAVID)*, with the Florida Department of Highway Safety and Motor Vehicles (FLHSMV). Also evaluated were the internal controls governing the use and dissemination of personal data to determine if they are adequate to protect the data from unauthorized access, distribution, use, modification or disclosure pursuant to the *Memorandum of Understanding for Driver's License and/or Motor Vehicle Record Database*. To perform the audit, we reviewed certain DAVID user-activity for the period January 1, 2025 to March 31, 2025.

During the review, auditors determined that adequate internal controls governing the use and dissemination of personal information are in place to protect DAVID data from unauthorized access, distribution, use, modification, or disclosure. Although no evidence of systematic irregularities or impropriety of driver license and/or motor vehicle information was discovered, auditors noted that one user in the Criminal Court Department accessed information pertaining to a co-worker without prior Officer in Charge (OIC) or above approval pursuant to the Clerk of the Court and Comptroller's (COCC) DAVID Confidentiality Acknowledgement Form.

Upon notification, auditors contacted Department supervisory personnel regarding COCC policies and procedures requiring the completion of Form 687 prior to accessing a co-worker's information. The form was not provided by the Department upon request. This restriction is stipulated in the COCC's DAVID Confidentiality Acknowledgement Form, which the employee acknowledged and signed in April 2024 and again in February 2025. This was the second such infraction for this employee. The Department advised auditors the employee is currently on leave and the matter will be addressed upon the employee's returns. The Department should deactivate the employee's access to DAVID.



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PURPOSE AND SCOPE

A quarterly quality control review was performed pursuant to the *Memorandum of Understanding for Governmental Entity Access to Driver and Vehicle Information Database (DAVID)* system, with the Florida Department of Highway Safety and Motor Vehicles (FLHSMV), *Contract Number HSMV-0321-25, as Amended*, dated *March 31, 2025* (Database MOU), in effect during the audit period.

Also evaluated were the internal controls governing the use and dissemination of personal data to determine if they are adequate to protect the data from unauthorized access, distribution, use, modification or disclosure pursuant to the *Database MOU*.

To perform the audit, we reviewed certain DAVID user-activity for the period January 1, 2025 to March 31, 2025.



BACKGROUND

Pursuant to the *MOU*, the FLHSMV provides electronic access to driver license and motor vehicle information through DAVID or Driver's Transcript Web Service, and/or Batch Access and/or Penny Vendor DL Web Service. The Clerk of the Court and Comptroller (Clerk) uses its in-house-developed Simultaneous Paperless Image Retrieval Information Technology (SPIRIT) system to access the driver license and motor vehicle information through the FLHSMV's Driver's Transcript Web Service, Batch Access, and/or Penny Vendor DL Web Service.

Driver license and motor vehicle information accessed from the FLHSMV is confidential and protected under the Driver's Privacy Protection Act and must be handled accordingly. Unauthorized access, use or disclosure of the information may result in penalties, civil lawsuits and violations of criminal law. Unauthorized use includes, but is not limited to, queries not related to a legitimate business purpose, personal use, and dissemination, sharing, copying, or passing of driver license and motor vehicle information to unauthorized users.

Unauthorized use may result in civil proceedings against the Clerk and/or user. Violations or misuse may also subject the user and the Clerk to administrative sanctions and possible disciplinary action, which may result in DAVID access termination. The FLHSMV may terminate the *MOUs* without notice for failure to comply with any of the requirements and applicable laws. Therefore, activity associated with any aspect of use of information obtained from DAVID is subject to detailed monitoring and audits to protect against unauthorized use. Information obtained from the FLHSMV may be solely used for the purposes granted and may only be disclosed as authorized by state law.

Pursuant to the Clerk's DAVID Internal Control Policies and Procedures Manual, the Clerk has designated Points of Contact (POCs) in each Department/Division/Section whose employees access DAVID as part of their job functions. The POCs are the gatekeepers between the Department/Division/Section, Technical Services Department (TSD) and the FLHSMV. POCs are required to perform Quarterly Quality Control Reviews (QQCR) to monitor usage, ensure users are appropriately authorized, and have annually acknowledged their understanding of the confidential nature of the information and the possible criminal sanctions imposed for the unauthorized disclosure or use of the data. During their review, POCs are required to look for signs of misuse, including reason codes regarding why an individual was searched; accessing information of siblings, spouses, ex-spouses, celebrities, and political figures; times of day the data was accessed; repeated access of the same record; and unexplained access to Emergency Contact Information. Each POC is required to submit QQCR reports to Audit Management for review. Audit Management also performs an independent review to ensure compliance.



SUMMARY RESULTS

The following DAVID “Agency Reports” were accessed during our independent review; The *List of POC Contact Information*, which provides all active POCs by location. The *Users by Status*, which provides the total Active, Inactive, and Locked users by location for the period under review. The *Users by Agency* Report provides a listing all users by Department/Division/Section and includes the User’s Full Name, Username, User Status (Active, Inactive or Locked), Current Status Date, Last Sign-in Date, Training Completion Date, and the User ID of the employee who added the user. In addition, the DAVID “Audit Report” titled, “*User Activity Report*” which provides the User Location, User Full Name, Username, IP Address, Time Accessed, Purpose Code, Page Viewed, Search Field and Search Value was also accessed and used to select user transactions to conduct detailed reviews.

As part of the review, each POC’s QQCR reports were audited for the period from January 1, 2025 to March 31, 2025. Comparison of the three DAVID Agency Reports were conducted to reconcile any differences, and then the *User Activity Report* was utilized to randomly pull cases by month for each user provided by the POC, as reflected in Table I below. The information (i.e., driver’s license number, case number, tag number) was also reviewed in the Traffic System, Criminal Justice System, Parking Violations System and/or SPIRIT, to ensure the employee accessed valid cases.

Table I
Summary of Cases Audited in DAVID
January 1, 2025 - March 31, 2025

Division/Section	Number of Authorized Users	Total Cases
Criminal Felony Court	8	6
District Courts	25	8
Juvenile Court	-	-
Parking Violations Bureau	17	14
Traffic and Misdemeanor Court	25	16
Total	75	44

Source: POC, QQCR, DAVID, CJIS, TRFAMENU and PVSA

Auditors also looked for possible misuse(s) including, but not limited to, purpose codes utilized, time of day the information was accessed, repeated access of the same record, unexplained access of Emergency Contact Information, accessing siblings, spouses, ex-spouses, celebrities, or political figures, as required by the MOU. Further, as reflected in Table II below, auditors reviewed for



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reasonableness at one hundred percent, all active users' activity to identify any instances that included customers with the same or similar last name.

Table II
Number of Transactions in DAVID Department/Division/Section
January 1, 2025 – March 31, 2025

Division/Section	Total Transactions	Number of Users Processing Transactions
Clerk of Courts (TSD and AM) ¹	4	1
Criminal Felony Court	480	6
District Courts	684	13
Juvenile Court	-	-
Parking Violations Bureau	13,785	16
Traffic and Misdemeanor Court	10,073	24
Total	25,026	60

Source: DAVID

¹ TSD=Technical Services Division; AM=Audit Management

During the review, auditors determined that adequate controls are in place to protect personal data from unauthorized access, distribution, use, modification, or disclosure. Although no evidence of systematic irregularities or impropriety of driver license and/or motor vehicle information was discovered, auditors noted that one user in the Criminal Court Department accessed information pertaining to a co-worker.

Upon notification, auditors contacted Department supervisory personnel regarding COCC policies and procedures requiring the completion of Form 687 approved by an OIC or above prior to accessing a co-worker's information. The form was not provided by the Department upon request. This restriction is stipulated in the COCC's DAVID Confidentiality Acknowledgement Form, which the employee acknowledged and signed in April 2024 and again in February 2025. This was the second such infraction for this employee. The Department advised auditors the employee is currently on leave and the matter will be addressed upon the employee's returns. The Department should deactivate the employee's access to DAVID.



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Criminal Court
Jurors
Home and Property
Records
Clerk of the Board

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